U.S. Department of Commerce
U.S. Patent and Trademark Office

Privacy Threshold Analysis
for the
Enterprise Software Services (ESS)
U.S. Department of Commerce Privacy Threshold Analysis

USPTO Enterprise Software Services (ESS)

Unique Project Identifier: PTOI-020-000

Introduction: This Privacy Threshold Analysis (PTA) is a questionnaire to assist with determining if a Privacy Impact Assessment (PIA) is necessary for this IT system. This PTA is primarily based from the Office of Management and Budget (OMB) privacy guidance and the Department of Commerce (DOC) IT security/privacy policy. If questions arise or further guidance is needed in order to complete this PTA, please contact your Bureau Chief Privacy Officer (BCPO).

Description of the information system and its purpose: Provide a general description system (in a way that a non-technical person can understand) of the information system that addresses the following elements:

The E-Government Act of 2002 defines “information system” by reference to the definition section of Title 44 of the United States Code. The following is a summary of the definition: “Information system” means a discrete set of information resources organized for the collection, processing, maintenance, use, sharing, dissemination, or disposition of information. See: 44. U.S.C. § 3502(8).

ESS is comprised of multiple on premise and in the cloud software services, which support the USPTO in carrying out its daily tasks. Within this system, the services are broken up into several subsystems. These subsystems are Enterprise Active Directory Services (EDS), MyUSPTO, Role Based Access Control (RBAC), Email as a Service (EaaS), Enterprise Share Point Services (ESPS), Symantec Endpoint Protection, and PTOFAX.

MyUSPTO – MyUSPTO is an external facing web site that provides a single location where customers can register and maintain a central account to do business with multiple USPTO services. The registration process consists of customers going through an account creation process that requires the following actions:

1. Email address used for signing in;
   a. as well as other necessary account information;
      i. Title
      ii. Name
      iii. Suffix
2. Verify the ReCaptcha.
3. Agree to the terms of service and privacy policy
4. An email is sent to the email address provided for account activation.
5. After account is activated;
   a. Customers will be able to create a password
   b. Select and answer security questions for password reset
MyUSPTO provides customers the capability to access and manage their own contact information and to track patent applications, grants, trademark registrations, and post-registration statuses. MyUSPTO currently does not share any information with other systems or other agencies. This information is to be used only by USPTO for the purpose of identity proofing and verification.

**Role-Based Access Control System (RBAC)** – The RBAC system provides an authentication and authorization framework that allows secure, on-demand access to its managed applications by assigning system access to users based on their roles in an organization. For internal USPTO users, the organizational attributes that identify each user and their roles and groups are contained in RBAC. Roles are defined according to job competency, authority, and responsibility within the enterprise. For external (non-USPTO) users, no Personally Identifiable Information (PII) is collected within RBAC. To support the authentication and authorization process of external applications, RBAC collects, stores and maintains account login information, passwords, account activity, roles, and/or security question/answers for password resetting.

**Email as a Service (EaaS)** – The EaaS system is provided by Microsoft Office 365 (O365) and is FedRAMP approved. This Commercial off-the-shelf (COTS) product manages, maintains and distributes USPTO electronic mail, calendar, contacts and tasks that are on premise and/or in the cloud. Emails transmitted to and stored in the cloud leverage FIPS 140-2 compliant encryption mechanisms.

**Enterprise Sharepoint Services (ESPS)** – The ESPS information system is provided by O365 Multi-Tenant & Supporting Services SaaS platform, which facilitates collaboration, provides full content management, implements business processes, and provides access to certain information that is essential to organizational goals and processes. It provides an integrated platform to plan, deploy, and manage intranet, extranet, and Internet applications across USPTO. As ESPS acts as a central repository, there is potential that ESPS may contain documents with PII or other sensitive information used by other applications and information systems throughout the organization. To the extent PII is uploaded by those systems, they document its use and abide by USPTO policy, federal laws, executive orders, directives, policies, regulations, standards, and guidance.

**PTO Exchange Servers (PTOES)** - PTOES is an integrated system of COTS products that provides remote, secure access and data transmission for collaborative communication between USPTO resources and the internet through the use of laptops, desktops, and other mobile devices, such as Blackberry, Android and Apple devices. All communications between these devices and USPTO use FIPS 140-2 approved encryption modules. PTOES does not collect any PII.

**PTO Enterprise Fax System (PTOFAX)** – PTOFAX is an information system which manages and maintains all aspects of the USPTO fax services. This includes authenticating and authorizing users for fax services, receiving and sending faxes, converting electronic mail into faxes, exporting and maintaining fax records. This PTOFAX system does not collect, maintain, or disseminate any PII.
Questionnaire:

1. What is the status of this information system?

☐ This is a new information system. Continue to answer questions and complete certification.

☐ This is an existing information system with changes that create new privacy risks. Complete chart below, continue to answer questions, and complete certification.

<table>
<thead>
<tr>
<th>Changes That Create New Privacy Risks (CTCNPR)</th>
</tr>
</thead>
<tbody>
<tr>
<td>a. Conversions</td>
</tr>
<tr>
<td>b. Anonymous to Non-Anonymous</td>
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<tr>
<td>c. Significant System Management Changes</td>
</tr>
<tr>
<td>j. Other changes that create new privacy risks (specify):</td>
</tr>
</tbody>
</table>

☐ This is an existing information system in which changes do not create new privacy risks, and there is not a SAOP approved Privacy Impact Assessment. Continue to answer questions and complete certification.

☐ This is an existing information system in which changes do not create new privacy risks, and there is a SAOP approved Privacy Impact Assessment (version 01-2015). Continue to answer questions and complete certification.

☒ This is an existing information system in which changes do not create new privacy risks, and there is a SAOP approved Privacy Impact Assessment (version 01-2017 or later). Skip questions and complete certification.

2. Is the IT system or its information used to support any activity which may raise privacy concerns?

NIST Special Publication 800-53 Revision 4, Appendix J, states “Organizations may also engage in activities that do not involve the collection and use of PII, but may nevertheless raise privacy concerns and associated risk. The privacy controls are equally applicable to those activities and can be used to analyze the privacy risk and mitigate such risk when necessary.” Examples include, but are not limited to, audio recordings, video surveillance, building entry readers, and electronic purchase transactions.

☐ Yes. (Check all that apply.)

<table>
<thead>
<tr>
<th>Activities</th>
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<tbody>
<tr>
<td>Audio recordings</td>
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<tr>
<td>Video surveillance</td>
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</tbody>
</table>
3. Does the IT system collect, maintain, or disseminate business identifiable information (BII)?

As per DOC Privacy Policy: “For the purpose of this policy, business identifiable information consists of (a) information that is defined in the Freedom of Information Act (FOIA) as “trade secrets and commercial or financial information obtained from a person [that is] privileged or confidential.” (5 U.S.C.552(b)(4)). This information is exempt from automatic release under the (b)(4) FOIA exemption. “Commercial” is not confined to records that reveal basic commercial operations” but includes any records [or information] in which the submitter has a commercial interest” and can include information submitted by a nonprofit entity, or (b) commercial or other information that, although it may not be exempt from release under FOIA, is exempt from disclosure by law (e.g., 13 U.S.C.).”

☒ Yes, the IT system collects, maintains, or disseminates BII about: (Check all that apply.)

☐ No, the IT system does not collect any BII.

☐ BII information is collected about companies and other business entities.

☐ No, this IT system does not collect any BII.

4. Personally Identifiable Information (PII)

4a. Does the IT system collect, maintain, or disseminate personally identifiable information (PII)?

As per OMB 17-12: “The term PII refers to information that can be used to distinguish or trace an individual’s identity either alone or when combined with other information that is linked or linkable to a specific individual.”

☒ Yes, the IT system collects, maintains, or disseminates PII about: (Check all that apply.)

☒ DOC employees
☒ Contractors working on behalf of DOC
☒ Members of the public
☐ No, this IT system does not collect any PII.

☐ Yes, the IT system collects, maintains, or disseminates PII about: (Check all that apply.)

☐ National Institute of Standards and Technology Associates
☐ Other Federal Government personnel
☐ Members of the public

If the answer is “yes” to question 4a, please respond to the following questions.

4b. Does the IT system collect, maintain, or disseminate Social Security numbers (SSNs), including truncated form?
☐ Yes, the IT system collects, maintains, or disseminates SSNs, including truncated form.

Provide an explanation for the business need requiring the collection of SSNs, including truncated form.

Provide the legal authority which permits the collection of SSNs, including truncated form.

☒ No, the IT system does not collect, maintain, or disseminate SSNs, user ID is the only PII collected, maintained, or disseminated by the IT system.

4c. Does the IT system collect, maintain, or disseminate PII other than user ID?

☒ Yes, the IT system collects, maintains, or disseminates PII other than user ID.

☐ No, the user ID is the only PII collected, maintained, or disseminated by the IT system.

4d. Will the purpose for which the PII is collected, stored, used, processed, disclosed, or disseminated (context of use) cause the assignment of a higher PII confidentiality impact level?

Examples of context of use include, but are not limited to, law enforcement investigations, administration of benefits, contagious disease treatments, etc.

☐ Yes, the context of use will cause the assignment of a higher PII confidentiality impact level.

☒ No, the context of use will not cause the assignment of a higher PII confidentiality impact level.

If any of the answers to questions 2, 3, 4b, 4c, and/or 4d are “Yes,” a Privacy Impact Assessment (PIA) must be completed for the IT system. This PTA and the approved PIA must be a part of the IT system’s Assessment and Authorization Package.
CERTIFICATION

☒ I certify the criteria implied by one or more of the questions above apply to the [IT SYSTEM NAME] and as a consequence of this applicability, I will perform and document a PIA for this IT system.

☐ I certify the criteria implied by the questions above do not apply to the [IT SYSTEM NAME] and as a consequence of this non-applicability, a PIA for this IT system is not necessary.

Name of System Owner (SO): __________________________________________________
Signature of SO: _______________________________ Date: ___________

Name of Privacy Act Officer (PAO): ___________________ John (Ricou) Heaton
Signature of PAO: _______________________________ Date: ___________

Name of Chief Information Security Officer (CISO): _____________________ Don Watson
Signature of CISO: _______________________________ Date: ___________

Name of Authorizing Official (AO) & Bureau Chief Privacy Officer (BCPO): _____________________ Henry J. Holcombe
Signature of AO & BCPO: _______________________________ Date: ___________