U.S. Department of Commerce
National Oceanic & Atmospheric Administration

Privacy Threshold Analysis
For the
NOAA4000 - Fisheries WAN and Enterprise Services
### Introduction:
This Privacy Threshold Analysis (PTA) is a questionnaire to assist with determining if a Privacy Impact Assessment (PIA) is necessary for this IT system. This PTA is primarily based from the Office of Management and Budget (OMB) privacy guidance and the Department of Commerce (DOC) IT security/privacy policy. If questions arise or further guidance is needed in order to complete this PTA, please contact your Bureau Chief Privacy Officer (BCPO).

### Description of the information system and its purpose:
Provide a general description (in a way that a non-technical person can understand) of the information system that addresses the following elements:

The E-Government Act of 2002 defines “information system” by reference to the definition section of Title 44 of the United States Code. The following is a summary of the definition: “Information system” means a discrete set of information resources organized for the collection, processing, maintenance, use, sharing, dissemination, or disposition of information. Sec. 44. U.S.C. § 3502(8).

1. **Whether it is a general support system, major application, or other type of system**
The NMFS Headquarters WAN and Enterprise Services System (NOAA4000) is a General Support System (GSS); it comprises three cloud platform subsystems- Oracle Cloud Infrastructure (OCI), Google Cloud Platform (GCP), and the Appian Cloud Platform. The system hosts several applications that collect, store and/or disseminate information, on members of the public, including foreign national guests, and in some cases, NOAA staff and/or contractors.

b) System location

This system has two geographical locations: NMFS headquarters in Silver Spring, MD and Data Center in Seattle Washington.

c) Whether it is a standalone system or interconnects with other systems (identifying and describing any other systems to which it interconnects)

The NMFS WAN NOAA4000 connects to the Seattle DR site via NWAVE NOAA0550. and have interconnections with the following entities:
1. US Coast Guard
2. Pacific States Marine Fisheries Commission
3. US Custom and Border Protection
4. Atlantic Coastal Fisheries Information Network (ACFIN)
5. Information Technology Center (ITC – NOAA1101)
6. 1901 NSOC
7. Department of Justice (DOJ)
8. Other NOAA NMFS Systems:
   a. NOAA4011 (NFPLRS)
   b. NOAA4020 (S&T)
   c. NOAA4100 (GARFO)
   d. NOAA4200 (NEFSC)
   e. NOAA4300 (SERO)
   f. NOAA4400 (SEFSC)
   g. NOAA4500 (WCR)
   h. NOAA4600 (NWFSC)
   i. NOAA4700 (AKRO)
   j. NOAA4800 (AKFSC)
   k. NOAA4920 (PIRO)
   l. NOAA4930 (SWFSC)
   m. NOAA4960 (PIFSC)

The interconnections between NOAA4000 and the entities listed above are established through encrypted interfaces (VPN) or the Verizon MPLS (which is internal NMFS)... Authentication methods are in place to validate authorized users. Virus and malicious code prevention is employed to protect the integrity of the software and the data.
**d) The purpose that the system is designed to serve**

NOAA4000 provides the necessary Infrastructure, Data Center colocation, and Application Support services that are instrumental to obtaining the objectives of the NMFS and its mission.

NOAA4000 GSS includes hardware, software, information, data, applications, communications, facilities, and people. NOAA4000 provides IT support by providing IT Infrastructure for Fisheries applications, providing enterprise security services, network connectivity (WAN/LAN), enterprise resource access (local/remote), database management, and enterprise IT helpdesk support.

IT Infrastructure consists of the hardware and software used within the environment to support the NMFS mission. The IT Services component provides technology services to the NMFS organization and NMFS applications supported by the IT infrastructure. Below are the services NOAA4000 provides:

**IT Infrastructure**
- **Hardware**
  - End-user systems (Desktops/Laptops, Printers, Mobile devices, Desk phones)
  - Administrative Systems (Appliances, Servers, Networking devices, Storage)
- **Software**
  - Operating Systems (Desktop, Mobile, Server, Network)
  - Applications (Utilities, Tools, Productivity, Database)
  - Telecommunications (Includes Voice, Data, and VTC Circuits)
- **IT Services**
  - Local Area Networking (LAN)
  - Wide Area Networking (WAN)
  - VoIP
  - File Shares/Print Service
  - Helpdesk
  - Internet Connectivity
  - Application Hosting and Development
  - Enterprise Active Directory
  - Enterprise Storage
  - VPN
  - Web Services
  - IT Security Service
  - Database Management

**e) The way the system operates to achieve the purpose**

NOAA4000 provides IT support by providing IT Infrastructure for Fisheries applications, providing enterprise security services, network connectivity (WAN/LAN), enterprise resource access
(local/remote), database management, and enterprise IT helpdesk support. The NMFS WAN services are through N-WAVE.

f) A general description of the type of information collected, maintained, used, or disseminated by the system

SISP - The Seafood Inspection Services Portal is a web-based application that captures information pertaining to the scheduling, tracking, and fee collections for seafood inspection activities. The SISP allows Seafood Inspection Program participants (Seafood Companies, Seafood Inspection Personnel, System Administrative Staff, NOAA Finance (Billing Data)) to create an account, to update company information including multiple locations, to request certificates, inspections and contracts, and to review and pay invoices. We collect the information under the authority of the Agriculture and Marketing Act of 1946 and Fish & Wildlife Act of 1956. Name, work email address, work address, and financial transaction are collected. We share the information with the private sector for invoicing and bill payment. This application collects PII and BII.

EDMS – The Electronic Document Management System is a Web-based content management application that serves as a secure repository to archive various artifacts throughout their development life cycle. Authorized NMFS users (employees and contractors) can easily query this content management database, which has improved workflow. This application is a central resource for Habitat Division supervisors and staff for ongoing performance appraisal activity, and to assist in completing required personnel related forms that contain names, job descriptions, and GS level. EDMS also contains various legal documents/case files that may include SSN/Tax ID numbers. Information in EDMS is housed behind the network firewall. The collection of such information is authorized by 5 U.S.C. 1302. This application collects PII and BII. EDMS has been decommissioned; however, residual data is still stored within NOAA4000 boundaries.

VMS - The National Vessel Monitoring System program provides near-real time fishing vessel monitoring, control and surveillance throughout the U.S. Exclusive Economic Zone (EEZ). Continuous 24/7/365 monitoring supports compliance with marine and fishing regulations regarding open and closed seasons, closed areas, international boundaries and obligations, and overfishing. The onboard-enhanced mobile transceiver units (EMTUs) send position location information to NMFS, which is stored in a database and displayed on an electronic surveillance software, which is currently vTrack. The information obtained through VMS is evidentiary in nature and used to prosecute violations of fishery regulations in administrative and civil proceedings. The overall authority for federal fishery management is the Magnuson-Stevens Conservation and Management Act (16 U.S. Code 1801 et. Seq.). Names, home telephone numbers, home email addresses and addresses for vessel operators are collected. Fisheries share the information with the
U.S. Coast Guard, many coastal states' marine enforcement offices, the Navy, Immigration and Customs Enforcement, NMFS science centers, and NMFS fishery managers. This application collects BII.

TRIDENT - is a cloud based, case management system which allows sworn law enforcement officers, special agents, and other staff seamless electronic collaboration with internal team members and external partners, and the development of case documentation by providing the ability to view/share incident data that documents enforcement activities such as patrols, investigations, compliance assistance and education and outreach.

The information is used to document and track patrols, investigations and other enforcement activities in which U.S. laws and regulations as well as violations of international agreements. Enforcement personnel develop domestic and international investigative case files that support prosecuting alleged violations; data and information from these files and data collected refers to businesses and members of the public. This information is collected under the authority of the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S. Code 1801 et. Seq.) and other laws under the purview of NOAA.

The Trident solution is a FedRAMP platform as a service (PaaS), private cloud, web accessible development environment, enabling the use of MicroPact’s infrastructure and middleware services. The system is integrated with the NOAA Office General Counsel system Justware. This application collects PII and BII.

NRDA - The Natural Resources Damage Assessment Database collects information about restoration projects suggested by the public in response to an incident, such as an oil spill. The public (which could include companies or other business entities) submits all restoration activity information. Statutes authorizing programs to cover collections of information from the public in the form of contact information for receipt of data generated by programs, e.g. 15 U.S.C. 1151, “to make the results of technological research and development more readily available to industry and business, and to the general public.” Along with project information, the database collects individual contact information (name, organization, work email address, home address, and home phone number). Personal information is used internally and not disseminated. Organizational names are publicly accessible as the submitting organization or as project partners, or along with research information. This application collects PII.

RCDB - The Restoration and Conservation Database collects information related to fisheries habitat restoration projects implemented by the NOAA Office of Habitat Conservation. The Restoration Center often works with private companies and members of the public to implement projects and collects but does not disseminate contact information for individuals who have worked on the projects. Contact information includes name, work phone number, work email address, work address and organization name. An authorizing statute is 15 U.S.C. 1151. Company names can be
disseminated publicly and listed as “project partners” or “funding recipients” depending on their relationship to the project. Research information is also available to the public. **This application collects PII.**

eAOP - Electronic Annual Operating Plan application provides NMFS managers and employees with the ability to plan, monitor, and report on organizational and Program information. This includes planning and reporting of milestones and performance measures, arraying milestones by key subject areas, and assisting Programs managers and staff in producing Program Annual Operating Plans. Contact names and phone numbers PII (contact information) are included in the milestone and performance measure information. Only NMFS employees with password access, granted by the Database Administrator, may retrieve information from the system. The organization uses the information internally for assembling annual operating plans and for reporting strategic progress to NOAA and the Department of Commerce. **This application collects PII.**

NPS - National Permits System accept and maintain all Sustainable Fisheries permit applications and related data. Some of the West Coast and Pacific Islands Regions permits information is housed in NPS, as well as Antarctic Marine Living Resources and High Seas permits; the rest is in other NMFS FISMA systems and is addressed in their PIAs. Authorities are the **Magnuson-Stevens Fishery Conservation and Management Act (16 USC 1801 et seq.), the High Seas Fishing Compliance Act, the Tuna Conventions Act of 1950, the Antarctic Marine Living Resources Convention Act, the Western and Central Pacific Fisheries Convention Implementation Act (WCPFCIA; 16 U.S.C. 6901 et seq), the Marine Mammal Protection Act, the Endangered Species Act and the Fur Seal Act. The authority for the mandatory collection of the Tax Identification Number is 31 U.S.C. 7701. This application collects PII and BII.**

eDiscovery Application system is a web-based application used to simplify agency response to Freedom of Information Act (FOIA) requests, and aid in the processing Administrative Records (AR), and to a lesser extent, Congressional Inquiries and Legal Holds. The system serves as a single point for the collection, review, tagging, redaction and export of responsive records. NMFS offices share the information in order to coordinate monitoring and management of sustainability of fisheries and protected resources, as well as with the applicable State or Regional Marine Fisheries Commissions and International Organizations. Sources of information include the permit applicant/holder, other NMFS offices, the U.S. Coast Guard, and State or Regional Marine Fisheries Commissions. **This application collects PII and BII.**

TIPS - Traceability Information Program for Seafood is a public facing, web based application. The TIPS application is used to establish registration, reporting and recordkeeping requirements for U.S. aquaculture producers of shrimp and abalone, two species subject to the Seafood Traceability Program, also known as the Seafood Import Monitoring Program (SIMP). Owners or operators of U.S. inland, coastal and marine commercial aquaculture facilities (“producers”) will be required to report information about production and entry into U.S. commerce of shrimp and abalone products.
In addition, producers will be required to register with NMFS and retain records pertaining to the production of shrimp and abalone and entry of those products into U.S. commerce. This program serves as a domestic counterpart to the shrimp and abalone import requirements under SIMP, and will help NMFS verify that U.S. aquaculture shrimp and abalone were lawfully produced by providing information to trace each production event(s) to entry of the fish or fish products into U.S. commerce. **This application collects PII and BII.**

ECO - Environmental Consultation Organizer is a web-based, case management application on Appian PaaS using AWS to support NMFS consultations under the **Endangered Species Act (ESA) and under the Magnuson-Stevens Fishery Conservation and Management Act sections 305(b)(2) & 305(b)(4) Essential Fish Habitat (EFH).** This is the database for documenting and tracking consultation status and key internal process requirements throughout the consultation including quality assurance review and status in meeting statutory timelines. ECO collects project lead’s name and business telephone number. Some fields are for internal use while some fields are available to the public through the public interface on the application. **This application collects PII.**

FSD Loans - Financial Services Division collects information from applicants for the following programs and purposes: The Fisheries Finance Program (FFP), credit information, personal identification including social security number, and tax returns. The information collected verify applicants for fisheries loans. Capital Construction Fund (CCF), personal identification including social security numbers and tax returns. The information collected verifies applicants for CCF accounts and projects. Fishermen's Contingency Fund (FCF), personal identification including social security numbers, and personal transaction information. The information is used to verify business losses and lost fishing gear for claims made by the fishermen. Information collected includes tax returns, applicant’s name and address, the amount of financing applied for, the purpose of loans, an appraisal of the vessel or facility involved, financial information including the last 3 tax returns (these are not stored electronically), a list of creditors and buyers with relevant credit terms, identification of authorized representatives (accountant, attorney, insurance agent), and legal history (status regarding bankruptcy, litigation, delinquency on and Federal debt, etc.). Annual financial statements are required of all borrowers. These statements update the financial statement information presented with the original application. The financial statements are used to monitor the borrower’s financial condition and to trigger servicing actions if indicated. Loan applications are entered into the system from paper forms completed by the public, into an online application, which is managed by NMFS NOAA4000. Regional offices access the information in order to administer loans for applicants. The loan data is stored only in NOAA4000. **This application collects PII and BII.**

UAS - Unmanned Aircraft System is a standalone system used for civil and criminal enforcement activities and fisheries intelligence. The UAS collects pictures and videos of vehicles, vehicle tags, vessels vessel IDs and persons. The information in the system will be retrieved either by live feed to an external hard drive, directly to the computer, or to a flash drive. A camera is mounted on the unmanned aerial system, which broadcasts the information to the person(s) on the
ground. Some UAS use radio signals to transmit and receive the information. Some UAS have a multi-band wireless transmitter built in along with an antenna. Depending on the UAS, the receiver of the information signals can be either the remote control unit, a computer, tablet or smartphone device. Some UAS use 4G / LTE networks to transmit the information. This consists of a camera module, a data module and a 4G / LTE modem. The only information sharing conducted by the system will be with state and federal partners such as the US Coast Guard and JEA partners. We collect information under the authority of Presidential Memorandum: Promoting Economic Competitiveness While Safeguarding Privacy, Civil Rights, and Civil Liberties in Domestic Use of Unmanned Aircraft Systems (Feb. 15, 2015). This system collects PII/BII.

GCLD - General Counsel Litigation Database - This is an application to assist NOAA’s legal counsel manage and respond to various inquiries on NMFS/NOAA litigation from Congress, the White House, Fisheries councils, government agencies. PII/BII is not collected.

MMHSRP - Marine Mammal Health and Stranding Response Program The Marine Mammal Health and Stranding Response Program system is a centralized database that is accessible via a restricted web that collects and disseminate reference (Level A) data (i.e, genus, species, common name, etc.) on stranded marine mammals and tracks the animal's rehabilitation disposition when deemed non-releasable. The system is for the purpose of scientific research. Our users are federal agencies, their non-federal partners, private organizations (i.e., aquariums), researchers, and educational institutions. PII/BII is not collected.

FWS - NMFS Federal Web Site - The National Marine Fisheries Service Federal Web Service (NMFS FWS) is a public facing responsive web service implemented with a Drupal 8 instance provisioned on an Acquia Drupal PaaS multi-tier medium environment fronted by Akamai Kona Site Defender web application firewall (WAF) and Akamai Content Delivery Network edge caching services. The Web Application Firewall is configured to mitigate DDOS events and perform network endpoint management services. Akamai Edge Cache consists of thousands of edge nodes backed by Akamai NetStorage which reverse proxies content managed in the Drupal instance. This consolidation improves information architecture, web content, and search functions, as well as providing a responsive design to accommodate increasing number of customers using mobile devices. User name is collected.

NATS The NMFS Agreement Tracking System (NATS) has been created to reduce the time and effort required to approve agreements by NMFS Financial Management Centers (FMCs) and Budget Execution Division (BEX) personnel. Additionally, NATS intends to reduce the amount of physical folders and paperwork that need to be printed for routing and approval. This application collects BII.

g) Identify individuals who have access to information on the system
Authorized federal employees and contractors with a need-to-know. NOAA4000 also has public accessible data that is accessed by the general public via the internet but does not contain PII or BII nor do they have access to network resources. NOAA4000 also provides non-sensitive PII and BII to other state and federal agencies for law enforcement purposes. Also, NOAA4000 provides fishery information that does not include PII or BII to private organizations, researchers and educational institutions.

h) How information in the system is retrieved by the user

There are two primary ways users can retrieve information from NOAA4000. They have to be locally connected to the NOAA4000 network or via remote access through NMFS VPN, which is within the FISMA boundary of NOAA4000. Based on the application or support being offered; data can also be accessed via general internet.

i) How information is transmitted to and from the system

NOAA4000 information is transmitted via Virtual Private Networks (VPNs), Internet, and dedicated network connections that makeup NMFS Verizon MPLS (WAN) network.

Questionnaire:

1. Status of the Information System

1a. What is the status of this information system?

___ This is a new information system. Continue to answer questions and complete certification.

x This is an existing information system with changes that create new privacy risks. Complete chart below, continue to answer questions, and complete certification.

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<th>Changes That Create New Privacy Risks (CTCNPR)</th>
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<tr>
<td>a. Conversions</td>
<td>d. Significant Merging</td>
<td>x</td>
<td>g. New Interagency Uses</td>
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<td>b. Anonymous to Non-Anonymous</td>
<td>e. New Public Access</td>
<td>x</td>
<td>h. Internal Flow or Collection</td>
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<td>c. Significant System Management Changes</td>
<td>f. Commercial Sources</td>
<td>i. Alteration in Character of Data</td>
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<td>j. Other changes that create new privacy risks (specify):</td>
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<tr>
<td>• New cloud infrastructure/platform: Oracle Cloud Infrastructure (OCI), Google Cloud Platform (GCP)</td>
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<td>• Use of Unmanned Aircraft System (UAS) by the Office of Law Enforcement (OLE)</td>
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</table>
1b. Has an IT Compliance in Acquisitions Checklist been completed with the appropriate signatures?

___ Yes. This is a new information system.

___ Yes. This is an existing information system for which an amended contract is needed.

___ No. The IT Compliance in Acquisitions Checklist is not required for the acquisition of equipment for specialized Research and Development or scientific purposes that are not a National Security System.

___X__ No. This is not a new information system.

2. Is the IT system or its information used to support any activity, which may raise privacy concerns?

NIST Special Publication 800-53 Revision 4, Appendix J, states, “Organizations may also engage in activities that do not involve the collection and use of PII but may nevertheless raise privacy concerns and associated risk. The privacy controls are equally applicable to those activities and can be used to analyze the privacy risk and mitigate such risk when necessary.” Examples include, but are not limited to, audio recordings, video surveillance, building entry readers, and electronic purchase transactions.

___X__ Yes. (Check all that apply.)

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<th>Activities</th>
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<tr>
<td>Audio recordings</td>
<td>Building entry readers</td>
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<td>Video surveillance</td>
<td>X* Electronic purchase transactions</td>
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<td>Other (specify):</td>
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* UAS use by law enforcement for area safety surveillance, detection, & avoidance while inspecting & marking remote crime scene areas; crime scene reporting; will follow the NOAA Unmanned Aircraft Systems policy in regard to PII and BII collection.

No.

3. Does the IT system collect, maintain, or disseminate business identifiable information (BII)?

As per DOC Privacy Policy: “For the purpose of this policy, business identifiable information consists of (a) information that is defined in the Freedom of Information Act (FOIA) as “trade secrets and commercial or financial information obtained from a person [that is] privileged or confidential.” (5 U.S.C.552(b)(4)). This information is exempt from automatic release under the (b)(4) FOIA exemption. "Commercial" is not confined to records that reveal basic commercial operations" but includes any records [or information] in which the submitter has a commercial interest" and can include information submitted by a nonprofit entity, or (b) commercial or other information that, although it may not be exempt from release under FOIA, is exempt from disclosure by law (e.g., 13 U.S.C.).”

x Yes, the IT system collects, maintains, or disseminates BII.

No, this IT system does not collect any BII.

4. Personally Identifiable Information (PII)

4a. Does the IT system collect, maintain, or disseminate PII?

As per OMB 17-12: “The term PII refers to information that can be used to distinguish or trace an individual’s identity either alone or when combined with other information that is linked or linkable to a specific individual.”

x Yes, the IT system collects, maintains, or disseminates PII about: (Check all that apply.)

x DOC employees

x Contractors working on behalf of DOC

x Other Federal Government personnel

x Members of the public

No, this IT system does not collect any PII.

If the answer is “yes” to question 4a, please respond to the following questions.

4b. Does the IT system collect, maintain, or disseminate Social Security numbers (SSNs), including truncated form?

x Yes, the IT system collects, maintains, or disseminates SSNs, including truncated form.
Provide an explanation for the business need requiring the collection of SSNs, including truncated form.

The SSN is collected to verify applicant’s eligibility for loans.

Provide the legal authority, which permits the collection of SSNs, including truncated form.


___ No, the IT system does not collect, maintain, or disseminate SSNs, including truncated form.

4c. Does the IT system collect, maintain, or disseminate PII other than user ID?

x Yes, the IT system collects, maintains, or disseminates PII other than user ID.

___ No, the user ID is the only PII collected, maintained, or disseminated by the IT system.

4d. Will the purpose for which the PII is collected, stored, used, processed, disclosed, or disseminated (context of use) cause the assignment of a higher PII confidentiality impact level?

Examples of context of use include, but are not limited to, law enforcement investigations, administration of benefits, contagious disease treatments, etc.

x Yes, the context of use will cause the assignment of a higher PII confidentiality impact level.

___ No, the context of use will not cause the assignment of a higher PII confidentiality impact level.

If any of the answers to questions 2, 3, 4b, 4c, and/or 4d are “Yes,” a Privacy Impact Assessment (PIA) must be completed for the IT system. This PTA and the SAOP approved PIA must be a part of the IT system’s Assessment and Authorization Package.
CERTIFICATION

x I certify the criteria implied by one or more of the questions above apply to the NOAA4000 and because of this applicability, I will perform and document a PIA for this IT system.

_____ I certify the criteria implied by the questions above do not apply to the NOAA4000 and because of this non-applicability, a PIA for this IT system is not necessary.

<table>
<thead>
<tr>
<th>Information System Security Officer or System Owner</th>
<th>Information Technology Security Officer</th>
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<tbody>
<tr>
<td>Name: Doug Brackett</td>
<td>Name: Catherine Amores</td>
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<td>Office: 3609</td>
<td>Office: 3432</td>
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<td>Phone: 301-427-8815</td>
<td>Phone: 301-427-8871</td>
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<tr>
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<td>Email: <a href="mailto:Catherine.Amores@noaa.gov">Catherine.Amores@noaa.gov</a></td>
</tr>
<tr>
<td>Signature:</td>
<td>Digitally signed by AMORES.CATHERINE.</td>
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<tr>
<th>Privacy Act Officer</th>
<th>Authorizing Official</th>
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<tr>
<td>Name: Adrienne Thomas</td>
<td>Name: Nancy Majower</td>
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<td>Office: NOAA OCIO</td>
<td>Office: 3853</td>
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<td>Phone: 240-577-2372</td>
<td>Phone: 301-427-8811</td>
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<td>Email: <a href="mailto:Nancy.Majower@noaa.gov">Nancy.Majower@noaa.gov</a></td>
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<tr>
<td>Signature:</td>
<td>Digitally signed by MAJORW NANCY.1365</td>
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<th>Bureau Chief Privacy Officer</th>
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<tr>
<td>Name: Mark Graff</td>
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<tr>
<td>Office: NOAA OCIO</td>
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<td>Email: <a href="mailto:Mark.Graff@noaa.gov">Mark.Graff@noaa.gov</a></td>
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Digitally signed by BRACKETT.DOUGLAS.HOWE.1365
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Date: 2021.04.28 13:39:46 -04'00'

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